THORPE A. WADDINGHAM ATTORNEY AT LAW DELTA, UTAH 84624

March 10, 1975

Mr. Dee C. Hansen Utah State Engineer 442 State Capitol Building Salt Lake City, UT 84114

Dear Mr. Hansen:

Reference is made to your telephone conversation of approximately one month ago. The substance of such conversation was that you intended to hold hearings on problems involving the administrative procedures used by the two River Commissioners in administering the Sevier River, and more particularly, those areas where Commissioner Bruce Whited and Commissioner Roger Walker are interpreting the Cox Decree different. It was my understanding that any interested users on the Sevier River system could submit to your office specific problems of the type referred to and that you would schedule hearings at which all interested parties would have an opportunity to present their views and ask questions of either of the Commissioners or any other persons offering testimony during such hearings. It is further my understanding that following such hearings you would make a determination and issue an Order in a form which would be appealable to the District Court by any party within a 60 day period following the entry of such Order.

In accordance with such understanding, I am taking this opportunity to submit the first of a number of administrative problems which have come to the attention of my clients, and ask that you notify all interested parties and schedule a date for a hearing. The problem referred to involves what is referred to as the "A-L Agreement". Your attention is directed to pages 10-13 of the Annual Report Sevier River Water Distribution for the year 1968; said pages purporting to be a copy of such Stipulation. Pages 14-17 of said 1968 report set forth a "Explanation of 1968 Regulating Stream" prepared by Commissioner Bruce Whited and Roger Walker. Pages 14-17, from the viewpoint of my clients, appears to be substantially accurate excepting that the second paragraph on page 14 is not in accordance with the Stipulation. The paragraph numbered 2 of the Stipulation specifies that the regulatory stream should be calculated by averaging the average flow of any consecutive seven days. It is my understanding that the records of the Commissioners will show that the language in paragraph numbered 2 of the Stipulation has been followed rather than the paragraph numbered 2 of and appearing at page 14. It is further my understanding that as the result of a request made by then Commissioner, Keith Christensen, verbally concurred in by all interested parties, that the day before flows at Piute were used to correspond with the day flows of Vermillion Dam and that such procedure has a practical matter been used by the Commissioners in making the regulating stream computation.

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Parenthetically, I note that my files do not indicate that the Stipulation appearing in the 1968 Decree was in fact executed by all parties. I am this date contacting other attorneys that were involved in the litigation to determine whether or not my files are accurate and if they are, to take whatever steps are necessary to finalize the Stipulation.

Reference is also made to the 1971 Sevier River Annual Report and more particularly pages 7-a, 7-b and 7-c thereof. The pages referred to represent a complete breakdown of how the regulating stream was computed for the water year 1970-71. My first impression is that the procedure and calculations set forth therein is in accordance with the understanding of my clients.

The following elementary schedule of matters need to be established:

- 1. That Piute Reservoir and Irrigation Company, Monroe Southbend Canal Company and Vermillion Irrigation Company are NOT parties to the Stipulation nor are they listed in the Decree as A-L users.
- 2. That Monroe Southbend Canal Company and Vermillion Irrigation Company do not have any storage right during any period of the year in either Piute Reservoir or Sevier Bridge Reservoir. However, Monroe Southbend Canal Company and Vermillion Irrigation Company have a year-round diversion right whereas the A-L companies with minor exceptions, do not have a right to divert right, and whenever water to which they were otherwise entitled during any period of the year is not diverted and used by them, it becomes available for allocation either for storage or to other primary rights.

 3. That without the A-L Agreement water available for mamed in the Stipulation, either because of reason of water being made over "-
- over Vermillion Dam, was allocated to storage waters. The River Commissioners found it difficult to administer the water below Piute on a daily basis and made it known that if a limited regulated stream could be allowed, credit for which would be given back to the parties to the Stipulation, that they could do a better and more complete job of administering waters below Piute Reservoir and Vermillion Dam. This was the purpose of the so-called A-L Stipulation.

I have discussed this matter with Commissioner, Roger Walker. It is my belief that his understanding of the procedure to be used in allocating water pursuant to the Decree in the A-L Agreement, are basically as previously outlined in this letter. It is my further understanding that the water rights referred to have been computed and credits given in accordance with the procedures referred to in this letter and in the two River Reports referred to. However, it is apparent that Commissioner Bruce Whited does not place the same interpretation on the water rights and documents referred to. I am enclosing herewith, a sheet designated "Water Summary as of October 1, 1974" identified by roman numeral I. The following observations were made with regards to such enclosure:

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- (a) Monroe Southbend Canati Company and Vermillion Irrigation Company are included in the list of A-L Companies as hereinbefore pointed out. They are neither parties to the Stipulation nor are they identified as parties
- (b) The column headed "Approx. A-L Reg Credit" shows the A-L credited after deductions for hold over reservoir loss of the 5911 acre feet, whereas under the heading "Reservoir Summary" Sevier Bridge A-L Reg Stream Est. is 7085 acre feet. It should be obvious that some explanation is necessary to account for the difference in the two figures given in the regulating stream on the same report. One obvious answer seems to be that different figures was necessary in the Reservoir Summary to make the books balance. If this be the reason for the difference in the figures, it would be clearly improper.
- (c) That the computation allows credit for the regulating stream to be given in Otter Creek Reservoir. This is contrary to the proposed Stipulation which allows credit to be given Nack into Piute Reservoir only. If this practice has been practiced in prior years, neither myself or any of my clients were advised of such fact. The actailed breakdown is not available from a reading of the annual reports and such detailed information has not been made available to either myself or the companies that I represent, on a regular annual basis.
- The reservoir summary includes a total physical storage in both Piute Reservoir and Otter Creek Reservoir of 23,450 acre feet whereas the total holdover credits to be honored after deduction of winter losses is 26,722 acre feet. The only way that the difference between water available and computed credits, i.e. 3272 acre feet can be honored is to deduct such amount from new storage made during the water sasson BEFORE allocating the storage made during the winter season to those entitled thereto. The amount of the new storage available would be deducted from waters which would otherwise be distributed to Sevier Bridge Reservoir and me Piute Reservoir. If there is any other way of making up the deficit, it is requested that whoever can point such
- (e) It is my understanding that the winter loss on water held in Co. foliage ter loss in Otto 200 enclosed sheet one it. Piute Reservoir is 5%. From a reading of enclosed sheet one, it is apparent that the winter loss in Otter Creek Reservoir is computed at 25%. It is my understanding that the 25% figure is one determined annually by the Board of Directors of the Otter Creek Storage Corpany.

In as much as the physical water for which the Piute Company has credit for is not in Piute Reservoir, it becomes difficult to determine how Mr. Whited determined the Piute holdover loss as being 831 acre feet. I have tried a number of computations. First was the water credited to Piute as a basis for the 5% loss and the balance a Otter Creek loss and then using the physical water in Piute as a basis and the balance as a loss in Otter Creek. Neither computation appears to result in getting close to the 831 acre feet holdover loss computed by Mr. Whited. It is requested in advance of any hearing, that Mr. Whited furnish us with a copy of the computation which is followed when arriving at the loss figure referred to. A copy of this letter is being sent to Mr. Whited so that he will be fully advised and so that he can, if he proposes to do so, make a response to your office with a copy of same to me without

Mr. Dee C. Hansen March 10, 1975 Page 4

waiting for a direct request from you.

I am attempting to isolate the various administrative problems by setting forth the questions and the position of my clients in a series of separate communications. This is but the first of such communications. However, it does appear to me that the problem of computing the regulating stream and the allocation of reservoir credits is of sufficient importance to merit the holding of a separate hearing on such subject.

I would appreciate your advising me whether or not my understanding of my discussion covers all of the procedures to be followed is correct and if not, instruct me further as to what procedure you desire me to follow in implementing the hearing procedures.

officer cry

THORPE WADDINGHAM

TW:dw

Enc.

P.S. For your convenience, I have reproduced and enclosed copies of the pages in the 1968-71 Sevier River Reports which have been referred to in this letter.

cc: Mr. Bruce Whited

STATE OF UTAH DIVISION OF WATER RIGHTS

STATE OF UTAH DIVISION OF WATER RIGHTS

| Drily Discharge in Second Feet of - REGULATING STREAM - 1971 -

JUNE					-	JULY 1971 -						
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11	288	5					544	11				1
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25	208	15				w war a realways.	305	75				
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27	327	4		·		··· · · ·	246	16				
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NTATE OF UTAH DIVISION OF WATER RIGHTS

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iy_	Piute	Dam	Piute Dam	Rug.	age	Piute	Dam	Piute	Dam	Reg	l_age
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2	287	58			<u> </u>	183	18				
3	246	_38				185	_21_				
4	291	23 _				190	22				
5.	313	29				131	35				
6	302	27				_ 88	42				
7	274_	22				101	42				
8	274	46				84	58				100
9	252	77				48	67				
10	226	42				29	50				
11	227	17				28	43	76	337	76	261
12	243	23				27	44				
13	263	15				27	42				
14	283	14			77	30	35				
15	365_	18				117	33				
16	425	25				84	37		÷		
17	449	_37		,		82	32			-	
18	471	35				50	46	63	269	63	206
19	4.58.	35				_29_	25				
.20		28				28	12				
21	374	14				20	10				
22	394	20				17	9				
23	409	47				117	1				1
24 .	382	46_				116	1				1
25.	340	35				90	2			-	2
26	316	28			1	86	1				1
27	288	20				85	2				2
28	288	47				62	2				2
29	296	82				60	1				1
30	206	29				33	1				1
31_	228	22									
otal		1050			-		756		:		478
Total Ac.Ft		2083				i	1500			552	948

IN THE DISTRICT COURT OF SEVIER COUNTY, STATE OF UTAH

RICHFIELD IRRIGATION CANAL COMPANY, ANNABELLA IRRIGATION CANAL COMPANY, ELSINORE CANAL COMPANY, BROOKLYN CANAL COMPANY, MONROE IRRIGATION COMPANY, WELLS IRRIGATION COMPANY, JOSEPH IRRIGATION COMPANY, ELSINORE BENCH IRRIGATION COMPANY and SEVIER VALLEY CANAL COMPANY.

Plaintiffs.

-VS-

DESERET IRRIGATION COMPANY, DELTA CANAL COMPANY, MELVILLE IRRIGATION COMPANY, ABRAHAM IRRIGATION COMPANY, CENTRAL UTAH WATER COMPANY, SEVIER BRIDGE RESERVOIR COMPANY and UTAH STATE ENGINEER,

Defendants.

STIPULATION

Civil No. 5335

Come now Ken Chamberlain and Edward J. Clyde, Attorneys for the Plaintiffs; Thorpe Waddingham and Sam Cline, Attorneys for Defendants Deseret Irrigation Company, Delta Canal Company, Melville Irrigation Company, Abraham Irrigation Company, Central Utah Water Company, and Sevier Bridge Reservoir Company; and Dallin W. Jensen, Assistant Attorney General, Attorney for the Utah State Engineer, and mutually stipulate and agree as follows:

- 1. That further proceedings in the above captioned case may be allowed to pend without prejudice to the rights of the Plaintiffs or the Defendants to and including December 31, 1970, subject to the provisions hereinafter set forth.
- 2. That the "upper zone" of the Sevier River system, insofar as the rights of the parties to this Stipulation are concerned, may and shall be administered in accordance with a proposal made in the form of a Memorandum by Sevier River Commissioners Keith Christensen and W. Roger Walker, a copy of which is hereto annexed, marked Exhibit "A", and incorporated by reference as though set forth fully herein.
- 3. That administrative practices which may be at variance with Exhibit "A" may be allowed only on the prior approval in writing of all parties to this Stipulation, made after disclosure of all relevant or pertinent facts by the Sevier River Commissioners to all parties hereto.

- 4. That records kept under administration practices contemplated herein shall be reviewed annually by the parties. At the end of the irrigation season of 1970, or at any time prior to December 31, 1970, either the tion season of 1970, or at any time prior to December 31, 1970, either the Plaintiffs or the Defendants may, in writing served in the manner required by the Utah Rules of Civil Procedure upon the other parties, rescind the method of administering the rights of the parties hereto as provided in this Stipulation and Exhibit "A", and no conduct, waiver, or forbearance in the otherwise timely prosecution or assertion of any defense of or in this action shall operate to prejudice any of the Plaintiffs' or Defendants' rights, and further, that in the event any party does so rescind this Stipulation, the rights of the parties hereto shall be administered in accordance with the cox Decree, as interpreted by the present decisions of the Utah State Engineer which are subject to the pending Court action, until such time as such Court action is finally consummated.
- 5. That if the Plaintiffs have not, by a written notification provided for in Paragraph 4 hereinabove, withdrawn, repudiated or rescinded the method of administering the "upper zone" adopted by this Stipulation, then the same and the Memorandum hereto attached as Exhibit "A" shall be incorporated into a final decree and the "upper zone" of the Sevier River shall thereafter be administered in the manner and under the procedures specified in the attached Memorandum, Exhibit "A"

DATED this ____day of June, A.D., 1968.

Ken Chamberlain

Edward W. Clyde ATTORNEYS FOR PLAINTIFFS

Thorpe Waddingham

Same Cline

ATTORNEYS FOR DEFENDANTS
DESERT IRRIGATION CO., TO AL.

Dallin W. Jensen

ATTORNEY FOR DEFENDANT ITAM STATE ENGINEER

Harry Harry

The Series Direct Consistences were instructed to outline the basis of a regulation stream between Firth Reservoir and Vermillian Dam. The purpose would be to mabble the Direct Commissioners to operate and deliver to the sates pages the veter in the most efficient way possible and to minimize losser in the river distribution system.

We hereby submit the following for your consideration and suggestions:

REGULATION STREAM

- 1. A regulating stream would be defined as a stream released from Piute Reservoir in excess of the expected intake at the various diversions for the purpose of making adjustments of time, rate of flow, or compensate for regulating problems. It would be that specified quantity that passes over Vermillion Dam during the irrigation season when no water is due Sevier Bridge Reservoir from the upper zone. A regulating stream would be limited to that period of time between the dates of April 1 to October 1 of each year.
- 2. A regulatory stream passing over Vermillion Dam up to fifteen percent (15%) of the abount released at Piute would be sufficient. To allow time for adjustment in the rate of flow due to releases and acretions below Piute Reservoir, the regulatory stream would be calculated by averaging the average daily flow of any consecutive seven days. Any excess above the 15% would be allocated to the rights of Piute and Sevier Bridge Reservoirs.
- 3. That quantity defined as regulating water stored in Sevier Bridge would incur the came river losses as any other waters over Vermillion Dam. At the present time these losses are assessed as follows: Two (2%) percent from Vermillion Dam to Sevier River near Sigurd. Ten percent (10%) of the flow past Sigurd is deducted, giving net acre feet in Sevier Bridge Reservoir. After July 1 to October 1, when conditions warrant, twelve (12%) percent of the flow past Sigurd is deducted to give net acre feet in Sevier Bridge Reservoir.
- 4. Evaporation loss would be charged for the month which the water was delivered into Sevier Bridge Reservoir. The regulating water would stand its proportionate share of evaporation loss in conjunction with all the waters in Sevier Bridge Reservoir until October 1. From October 1 to April 1 the loss assigned all holdover water in Sevier Bridge is five (5%) percent. The quantity derived after taking river losses, evaporation loss, and holdover loss would then be withheld for the use of the A to L users from any water (que Sevier Bridge from the upper zone in the following year or years. The regulating water would be held as long as necessary, and as long as capacity is available, to effect the exchange. The proportionate evaporation loss and holdover loss would be for as long as the water was in Sevier Bridge Reservoir.

The evaporation loss figures from a water surface now used in computing losses for Sevier Bridge Reservoir are: April - 3.7 inches, May - 6.0 inches, June - 8.5 inches, July - 11.2 inches, August - 10.6 inches, and September - 7.5 inches.

5. The regulating water would be subject to the same provisions as all other holdover water in Sevier Bridge Reservoir. In the event the Sevier Bridge Reservoir fills to its capacity of 236,145 acre feet all water becomes "common" and is re-allocated according to the provisions in the Cox Decree.

/s/ Keith B. Christensen
Keith B. Christensen

/s/ W. Roger Walker
W. Roger Walker

Sevier River Water Commissioners

E PLANATION OF 1968 REGULATING STREAM

A summary for the year 1968 regarding the A-L Users Agreement with Consolidated Sevier Bridge Reservoir Company is here compiled by the River Commissioners. Included is a table of river and reservoir losses used in transporting and storing the water involved with this agreement.

The water involved in this agreement is calculated on a seven day total beginning with the first of each month. Odd days at the end of the month are grouped using a two or three day total. No days carry over into the next month. This procedure allows the records for each month to be closed at the end of that month.

All water involved in this agreement should be charged reservoir losses to the 1st of April of the next year. The amount charged will depend on which month is involved. If for any reason the water is not transfered on the 1st of April of each year it will be held over until the 1st of April of the following year and charged the yearly total of 17% storage loss.

The net regulating water of 3056 Ac.Ft., if capacity is available in Piute Reservoir, will be credited to the A-L Users out of the water due Sevier Bridge Reservoir that is impounded in Piute Reservoir as of April 1st of the following year. It is our recommendation that whenever possible the commissioners shall estimate the anticipated net regulating quantity of water that will flow into Sevier Bridge Reservoir, and hold back in Piute Reservoir for the A-L Users this water. This procedure would eliminate the mandatory evaporation losses of water held in Sevier Bridge Reservoir and make available for current use by the A-L Users the anticipated regulating water. Once the regulating stream is established there would be no loss of water available for current use to any users excepting the transmission losses of the regulating stream. This water would be deducted from A-L credits now accumulated. We note the following examples as further explanation—

- 1. The A-L Users have credits, with storage rights and holdover privileges, of 3056 Ac.Ft. of water in Sevier Bridge Reservoir. This water would otherwise have gone to make new storage water.
- 2. The computation shows that had the regulating stream been in effect during the high water period below Piute Reervoir, the weekly averaging of the 15% would have compensated for the flucuating flow to the extent little or no primary water would have been lost to storage in this year.
- 3. Piute and Sevier Bridge Reservoirs will benefit by moving the storage water due Sevier Bridge earlier with less loss and by not retaining storage water for only regulating purposes.
- 4. Piute and Sevier Bridge Reservoirs as between themselves will have moved 3056 Ac.Ft. of water without river loss, giving a net gain to storage water when transferred up stream of 1015 Ac.Ft.

- 5. 3056 Ac.Ft. is added to the "call" system between Vermillion Dam and Sevier Bridge Reservoir.
- 6. Looking to the possible future additional new water to the Sevier River System the regulating stream can be the vehicle by which this water can be made available to the various users without changing the decreed rights.

STORAGE AND RIVER LOSSES USED IN TRANSPORTING AND STORING THE WATER INVOLVED IN THE A-L AGREEMENT WITH CONSOLIDATED SEVIER BRIDGE RESERVOIR COMPANY

STORAGE LOSSES

Holdo	17%			
Hater	made	in	April	15%
Water	made	in	May	13%
Water	made	in	June	11%
Water	made	in	July	9%
Water	made	in	August	7%
Water	made	in	September	5%

Water stored in Sevier Bridge Reservoir shall be transferred on the 1st of April of each year. Water not transferred on the 1st of April of each year will be held over until the 1st of April of the next year and charged a yearly total of 17% storage loss.

RIVER LOSSES

Piute Reservoir to Vermillion Dam	15%
Vermillion Dam to Rocky Ford Dam	2%
Rocky Ford to Sovier Bridge Reservoir	10% to July 1
	12% thereafter

Prepared by

BRUCE WHITED ROGER WALKER

Sevier River Commissioners

MONTHLY TOTALS FOR THE YEAR OF 1968, OF WATER INVOLVED IN THE A-L USERS AGREEMENT WITH THE CONSOLIDATED SEVIER BRIDGE RESERVOIR COMPANY

JULY	
Total at Vermillion Dam Less storage due Sevier Bridge Balance	2521 Ac.Ft. 1073 Ac.Ft. 1448 Ac.Ft.
A-L REGULATING JATER	
Balance at beginning of month	0
A-L water at Vermillion Dam Less 25 Net Rocky Ford Reservoir	1075 Ac.Ft. -22 1053 Ac.Ft.
Less 12% Net Sevier Bridge Reservoir Less storage to April 1 9%	-126 927 Ac.Ft. -83
Net July Credit	844 Ac.Ft.
WATER GOING TO STORAGE	
Over Vermillion Dam Less 2% Net Rocky Ford Reservoir	534 Ac.Ft. -10 524 Ac.Ft.
Less 12% Net Sevier Bridge Less storage loss to April 1 9%	_62 462 Ac.Ft. _42
Not July Credit	420 Ac.Ft.
AUGUST	
Total at Vermillion Dam	1890 Ac.Ft.
A-L REGULATING WATER	
Ralance at beginning of month	844 Ac.Ft.
A-L water at Vermillion Dam Less transmission and Reservoir Losses Net Sevier Bridge April 1	1154 Ac.Ft. -229 925 Ac.Ft.
WATER GOING TO STORAGE	
Balance	420 Ac.Ft.
Over Vermillion Dam Less transmission and Reservoir Losses	910 Ac.Ft. -179 731 Ac.Ft.
Net August Credit Balance end of Month	1151 Ac.Ft.

SEPTEMBER

	Total at Vermillion Dam	1571	Ac.Ft.
A-L	REGULATING WATER		
	Balance at beginning of month	1769	Ac.Ft.
	A-L water at Vermillion Dam Less transmission and Reservoir losses Net Sevier Bridge April 1	-284	Ac.Ft.
	Balance end of month	3056	Ac.Ft.

No water over Vermillion going to storage in September

		"ATER SUMM	ARY AS	6 OF OCTOBER	1, 1974	1	
CAN	AL SUMMARY						
	oder heck holis	Credit		Holdover Res. Loss	Approx, A-L Reg Credit	Est. Cre	
	Annabella	1236		309	612	1539	
	Joseph	891		222	521	1190	
	Brooklyn	821		205	597	1215	
	Elsinore	907		226	380	1061	
	Sevier Valley	2101		525	103	1679	
	Richfield	3648		912	1729	4465	
	Monroe	- 33		0	964	951	
monro	South Bend	1329		3 32	25	1022	
	Wells	1010		252	219	977	
	Vermillion			0	761		
	Total A-L	10,771		2,983	5,911	13,699	
	Piute	13,854		831	0	13,023	
	Total Holdover	(24,625)—		5,814	++5,911 -=	→(26,722)	202
	* **					7	
RESE	RVOIR SUMMARY					/	
	Reservoirs	g.H		Contents			
	Piute Oct. 1	53.8		5,350		*	
	Otter Creek Oct.	1 19.1		18,120 /			
	Total			23,450	. / .		
	S. Bridge A-L Reg	. Stream Est.		7,085	/ . · · . ·	u = 0	
• 1	Upper and Lower			30,536			
	17. 1			_ ,			

3,814 26,722

- Winter Losses